

104<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 1591

To establish a national public works program to provide incentives for the creation of jobs and address the restoration of infrastructure in communities across the United States, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 9, 1995

Mr. MARTINEZ (for himself, Mr. FATTAH, Mr. DELLUMS, Ms. WATERS, Mr. CLAY, Mr. LEWIS of Georgia, Mr. ABERCROMBIE, Mr. OWENS, Mr. SCOTT, Ms. ROYBAL-ALLARD, Ms. VELÁZQUEZ, Mrs. COLLINS of Illinois, Mr. TORRES, Mr. SERRANO, Mr. FOGLIETTA, and Mr. McDERMOTT) introduced the following bill; which was referred to the Committee on Economic and Educational Opportunities, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish a national public works program to provide incentives for the creation of jobs and address the restoration of infrastructure in communities across the United States, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

### 3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Job Creation and  
5 Infrastructure Restoration Act of 1995”.

1 **SEC. 2. FINDINGS.**

2 Congress finds the following:

3 (a) That the investments made during the  
4 1930's, 1940's, and 1950's in the infrastructure of  
5 the United States through the Roosevelt public  
6 works programs, the National Highway Act under  
7 President Eisenhower, and other major efforts, led  
8 to the greatest period of economic recovery and sus-  
9 tained level of economic growth in the first 150  
10 years of our Nation's existence.

11 (b) That the Nation's infrastructure has suf-  
12 fered greatly over the past three decades because of  
13 the failure of the Federal Government to ensure re-  
14 newal and restoration of roads, bridges, public build-  
15 ings, public lands, and other public assets.

16 (c) The lack of resources for the maintenance  
17 of the infrastructure during this period has led to  
18 the loss of both jobs and job skills in these vital  
19 areas, with consequent increased unemployment and  
20 a reduction in the quality of life for residents of af-  
21 fected areas.

22 (d) There is a critical need to renew and restore  
23 both the public buildings and other assets, and the  
24 jobs and job skills needed to ensure that those assets  
25 are available for use by future generations and for

1 any defense needs the country may face in the fu-  
2 ture.

3 (e) Policies at the Federal level have dem-  
4 onstrated diminished concern for the infrastructure  
5 needs of the communities of the Nation and a shift-  
6 ing of the burden for maintenance and creation of  
7 highways, bridges, mass transit, and other infra-  
8 structure on to local governments, in addition to the  
9 burden for local needs (such as public safety, edu-  
10 cation, health, and public welfare) that those juris-  
11 dictions bear, thereby stretching already shrinking  
12 resources beyond the capabilities of those govern-  
13 ments to address these needs.

14 (f) Federal incentives that are specifically  
15 linked to the development of jobs, and renewal of  
16 important job skills will help reverse the trend to  
17 continued erosion of the Nation's infrastructure.

18 (g) Economic growth rates and future efficiency  
19 and competitiveness of the national economy will be  
20 substantially enhanced by programs of Federal Gov-  
21 ernment assistance to State and local governments  
22 to construct and rehabilitate the Nation's economic  
23 infrastructure.

24 (h) Efforts to reform the welfare system are  
25 based on the assumption that there will be jobs

1 available in the public and private sectors for cur-  
2 rent welfare recipients, and for noncustodial parents  
3 whose responsibilities include providing financial  
4 support to their children.

5 (i) Absent a concentrated effort on the part of  
6 the Federal Governments to create career jobs that  
7 provide a living wage, efforts to reform the welfare  
8 system are doomed to failure.

9 (j) The creation of living wage jobs in conjunc-  
10 tion with a large and sustained public works infra-  
11 structure renewal program will reap significant re-  
12 wards in direct tax payments at all levels of govern-  
13 ment, increased economic expansion for the country,  
14 and substantial reductions in the outlays for unem-  
15 ployment support, welfare, Medicaid, and other gov-  
16 ernment expenditures and will also lessen the burden  
17 on government expenditures that result from lack of  
18 employment for those at risk of entering a life of  
19 crime.

20 **TITLE I—DEPARTMENT OF COMMERCE**  
21 **GRANTS**

22 **SEC. 101. DEFINITIONS.**

23 (a) As used in this title, the following definitions  
24 apply:

1           (1) SECRETARY.—The term “Secretary” means  
2           the Secretary of Commerce, acting through the Eco-  
3           nomic Development Administration.

4           (2) LOCAL GOVERNMENT.—The term “local  
5           government” means any city, county, town, parish,  
6           or other political subdivision of a State, and any In-  
7           dian tribe.

8           (3) PUBLIC WORKS.—The term “public works”  
9           includes water and sewer lines, streets and roads,  
10          water and sewage treatment plants or facilities, port  
11          facilities, police and fire stations, detention centers,  
12          schools, health facilities, industrial research or devel-  
13          opment parks, research facilities at institutions of  
14          higher learning, and other projects the Secretary de-  
15          termines to be appropriate.

16          (4) STATE.—The term “State” includes the  
17          several States, the District of Columbia, the Com-  
18          monwealth of Puerto Rico, the Virgin Islands of the  
19          United States, Guam, American Samoa, and the  
20          Commonwealth of the Northern Marianas.

21 **SEC. 102. DIRECT GRANTS.**

22          (a) CONSTRUCTION.—The Secretary is authorized to  
23          make grants to any State or local government for the con-  
24          struction (including demolition and other site preparation  
25          activities), renovation, repair, restoration, or other im-

1 provement of local public works projects, including those  
2 public works projects of State and local governments for  
3 which Federal financial assistance is authorized under  
4 provisions of law other than this title or this Act. To the  
5 extent appropriate, the Secretary may coordinate with  
6 other Federal agencies in assessing grant requests, and  
7 in providing appropriate levels of support.

8 (b) FEDERAL SHARE.—The Federal share of any  
9 project for which a grant is made under this title shall  
10 be no more than 90 percent of the cost of the project.

11 (c) TERMINATION OF GRANTS.—No new grants shall  
12 be made pursuant to this section after the expiration of  
13 any 3-consecutive month period during which the national  
14 unemployment rate remained below 5 percent for each  
15 such month, or after September 30, 1999, whichever first  
16 occurs.

17 **SEC. 103. ALLOCATION OF FUNDS; PREFERENCES.**

18 (a) ALLOCATION OF FUNDS.—The Secretary shall al-  
19 locate funds appropriated pursuant to section 106 of this  
20 title as follows:

21 (1) INDIAN TRIBES.—Three-quarters of one  
22 percent of such funds shall be set aside and shall be  
23 expended only for grants for public works projects  
24 under this title to Indian tribes and Alaskan Native  
25 villages. None of the remainder of such funds shall

1 be expended for such grants to such tribes and vil-  
2 lages.

3 (2) OTHERS.—After the set-aside required by  
4 paragraphs (1), (3), and (4) of this subsection, 60  
5 percent of such funds shall be allocated among the  
6 States on the basis of the ratio that the number of  
7 unemployed persons in each State bears to the total  
8 number of unemployed persons in all the States and  
9 40 percent of such funds shall be allocated among  
10 those States with an average unemployment rate for  
11 the preceding 6-month period in excess of 6 percent  
12 on the basis of the relative severity of unemployment  
13 in each such State, except that no State shall be al-  
14 located less than three-quarters of one percent or  
15 more than 12 percent of such funds for local public  
16 works projects within such State, except that in the  
17 case of Guam, the Virgin Islands of the United  
18 States, American Samoa, and the Commonwealth of  
19 the Northern Marianas, not less than one-half of one  
20 percent in the aggregate shall be allocated for such  
21 projects in all four of such territories.

22 (3) SET-ASIDE FOR SMALL TOWNS.—Not less  
23 than 10 percent of each State's allocation shall be  
24 set aside and shall be expended only for grants for  
25 public works projects under this title for units of

1 local government with populations under 10,000 per-  
2 sons.

3 (4) DEVELOPMENT AND ADMINISTRATION.—Up  
4 to three-quarters of one percent of the total grant  
5 award will be available for project development and  
6 preparation, and for ongoing project administration.  
7 This allocation shall be available for local units of  
8 government defined as nonentitlement under the  
9 Housing and Urban Development Community Devel-  
10 opment Block Grant Program. Such allocation shall  
11 not exceed \$15,000 for any single grant award in  
12 any event.

13 (b) PREFERENCES.—

14 (1) LOCAL GOVERNMENT PROJECTS.—In mak-  
15 ing grants under this title, the Secretary shall give  
16 priority to public works projects of local govern-  
17 ments that will employ residents of such grantees  
18 who are experienced, apprentice or novice workers in  
19 construction activities.

20 (2) LOCALLY ENDORSED PROJECTS.—In mak-  
21 ing grants under this title, the Secretary shall also  
22 give priority to any public works projects requested  
23 by a State or by a special purpose unit of local gov-  
24 ernment which is endorsed by a general purpose  
25 local government within such State.



1           (3) SCHOOL DISTRICT PROJECT.—A project re-  
2       requested by a school district shall be accorded the full  
3       priority and preference to public works projects of  
4       local governments provided in this subsection.

5           (4) APPLIED INDUSTRIAL RESEARCH  
6       PROJECTS.—A project that creates or adds to an ap-  
7       plied industrial research facility at an institution of  
8       higher education, and which facility is intended to  
9       promote the development of new products and proc-  
10      esses, or that the Secretary determines will improve  
11      the competitiveness of American industry shall be  
12      accorded full priority and preference. For projects  
13      under this section, matching funds requirements  
14      shall be waived if the company or companies and the  
15      institution involved commit, in the Secretary's deter-  
16      mination, to undertake all future equipment and  
17      maintenance expenses for the project.

18      (c) HIGH UNEMPLOYMENT RATES.—

19           (1) PRIORITY.—In making grants under this  
20      title, if for the 12 most recent consecutive months  
21      the average national unemployment rate in the con-  
22      struction trades is equal to or exceeds 8 percent, the  
23      Secretary shall (A) expedite and give priority to ap-  
24      plications submitted by States or local governments  
25      having average unemployment rates for the 12 most

1 recent consecutive months in excess of the average  
2 national unemployment rates for the construction  
3 trades, and (B) shall give priority thereafter to ap-  
4 plications submitted by States or local governments  
5 having average unemployment rates for construction  
6 trades for the 12 most recent consecutive months in  
7 excess of 6 percent, but less than the average na-  
8 tional unemployment rate for such construction  
9 trades.

10 (2) INFORMATION REGARDING UNEMPLOYMENT  
11 RATES.—Information regarding unemployment rates  
12 may be furnished either by the Federal Government,  
13 or by States or local governments, provided the Sec-  
14 retary (A) determines that the unemployment rates  
15 furnished by States or local governments are accu-  
16 rate, and (B) shall provide assistance to State or  
17 local governments in the calculation of such rates to  
18 assure validity and standardization.

19 (3) LIMITATION ON APPLICABILITY.—Para-  
20 graph (1) of this subsection shall not apply to any  
21 State which receives a minimum allocation pursuant  
22 to paragraph (2) of subsection (a) of this section.

23 (d) STATE AND LOCAL PRIORITIZATION OF APPLICA-  
24 TIONS.—Whenever a State or local government submits  
25 applications for grants under this title for 2 or more

1 projects, such State or local government shall submit as  
2 part of such applications its priority for each such project.

3 (e) LOCALIZATION OF UNEMPLOYMENT DETERMINA-  
4 TIONS.—The local unemployment rate of construction  
5 trades workers may, for purposes of this title, and upon  
6 request of the applicant, be based upon the unemployment  
7 rate of any community or neighborhood (defined without  
8 regard to political or other subdivisions or boundaries)  
9 within the jurisdiction of such local governments.

10 **SEC. 104. RULES, REGULATIONS, AND PROCEDURES.**

11 (a) IN GENERAL.—The Secretary shall, not later  
12 than 30 days after the date of enactment of this title, pre-  
13 scribe those rules, regulations, and procedures (including  
14 application forms) necessary to carry out this Act. Such  
15 rules, regulations, and procedures shall assure that ade-  
16 quate consideration is given to the relative needs of var-  
17 ious sections of the country. The Secretary shall consider  
18 among other factors—

19 (1) the severity and duration of unemployment  
20 in proposed project areas;

21 (2) the income levels and extent of  
22 underemployment in proposed project areas;

23 (3) the extent to which proposed projects will  
24 contribute to increased employment in the construc-  
25 tion trades and to future economic growth; and

1           (4) the needs of proposed project areas to re-  
2       cover from natural or other disaster which has af-  
3       fected the infrastructure of such area.

4       (b) CONSIDERATION OF APPLICATIONS.—The Sec-  
5       retary shall make a final determination with respect to  
6       each application for a grant submitted under this title not  
7       later than the 60th day after the date the Secretary re-  
8       ceives such application.

9       (c) CONSIDERATION OF CONSTRUCTION INDUSTRY  
10      EMPLOYMENT.—For purposes of this section, in consider-  
11      ing the extent of unemployment or underemployment, the  
12      Secretary shall consider the amount of unemployment or  
13      underemployment in the construction and construction-  
14      related industries.

15   **SEC. 105. GENERAL LIMITATION.**

16      (a) ACQUISITION OF LAND—No part of any grant  
17      made under section 102 of this title shall be used for the  
18      acquisition of any interest in real property.

19      (b) MAINTENANCE COSTS.—Nothing in this title  
20      shall be construed to authorize the payment of routine  
21      scheduled maintenance costs in connection with any  
22      projects constructed (in whole or in part) with Federal fi-  
23      nancial assistance under this title.

24      (c) ON-SITE LABOR.—Grants made by the Secretary  
25      under this title shall be made only for projects for which

1 the applicant gives satisfactory assurances, in such man-  
2 ner and form as may be required by the Secretary and  
3 in accordance with such terms and conditions as the Sec-  
4 retary may prescribe that, if funds are available, onsite  
5 labor work can begin within 90 days of project approval.

6 (d) CONTRACTING.—

7 (1) CONTRACTING OUT REQUIRED.—No part of  
8 the construction (including and other site prepara-  
9 tion activities), renovation, restoration, repair, or  
10 other improvement of any public works project for  
11 which a grant is made under this title, shall be per-  
12 formed directly by any department, agency, or in-  
13 strumentality of any State or local government.

14 (2) COMPETITIVE BIDDING.—

15 (A) Construction of each project for which  
16 a grant is made under this title shall be per-  
17 formed by contract awarded by competitive bid-  
18 ding, unless the Secretary shall affirmatively  
19 find that, under the circumstances related to  
20 such project, an alternative method is in the  
21 public interest. It is in the public interest that  
22 tax-funded projects shall be performed effi-  
23 ciently, with a high level of productivity, and  
24 shall produce a product of highest quality.

1           (B) For this purpose, public authorities  
2           awarding contracts under this Act shall, as a  
3           first option, seek to obtain Project Agreements  
4           with Building Trades Councils which have juris-  
5           diction over the geographical area included in  
6           the location of the project. These Project Agree-  
7           ments shall include the establishment of Project  
8           Committees consisting of public officials, labor  
9           representatives and managerial representatives.  
10          The Committee will hear and rule on com-  
11          plaints pertaining to job safety and health, mi-  
12          nority hiring and prevailing wage, and appren-  
13          ticeship training provisions of this Act, as well  
14          as craft jurisdiction and any and all disputes  
15          which may arise on the job. Public Authorities  
16          shall assign to each project an enforcement offi-  
17          cer who shall oversee and enforce compliance  
18          with labor standards, hiring practices, and ap-  
19          prenticeship standards specified in this Act, as  
20          well as those orders of the Project Committee  
21          applicable to the project.

22          (3) LOWEST RESPONSIVE BID.—Contracts for  
23          the construction of each project for which a grant is  
24          made under this title shall be awarded only on the  
25          basis of the lowest responsive bid submitted by a

1 bidder meeting the established criteria of responsibil-  
2 ity, subject to subsection (c) of this section.

3 (4) ADVERTISING.—No requirement or obliga-  
4 tion shall be imposed as a condition precedent to the  
5 award of a contract to a bidder for a project for  
6 which a grant is made under this title, or to the Sec-  
7 retary's concurrence in the award of a contract to  
8 such bidder, unless such requirement or obligation is  
9 otherwise lawful and is specifically set forth in the  
10 advertised specifications or in this title.

11 (e) ENVIRONMENTAL SAFEGUARDS.—All local public  
12 works projects carried out with Federal financial assist-  
13 ance under this title shall comply with all relevant Federal,  
14 State or local environmental laws and regulations.

15 (f) BUY AMERICA ACT.—If a local public works  
16 project carried out with Federal assistance under this title  
17 would be eligible for Federal financial assistance under  
18 provisions of law other than this Act and, under such  
19 other provision of law, would be subject to title III of the  
20 Act of March 3, 1993, popularly known as the Buy Amer-  
21 ica Act, or similar requirements, such project shall be sub-  
22 ject to such title of such Act of March 3, 1993, or such  
23 similar requirements under this Act in the same manner  
24 and to the same extent as such project would be subject

1 to such title of such Act of March 3, 1993, or such similar  
2 requirements under such other provisions of law.

3 (g) MINORITY PARTICIPATION.—If a local public  
4 works project carried out with Federal financial assistance  
5 under this title would be eligible for Federal financial as-  
6 sistance under provisions of law other than this Act and,  
7 under such other provisions of law, would be subject to  
8 any minority participation requirement, such project shall  
9 be subject to such requirement under this Act, in the same  
10 manner and to the same extent as such project would be  
11 subject to such requirement under such other provisions  
12 of law.

13 (h) APPLICABILITY OF LAWS REGARDING INDIVID-  
14 UALS WITH DISABILITIES.—Sections 504 and 505 of the  
15 Rehabilitation Act of 1973 and the Americans With Dis-  
16 abilities Act of 1990 shall apply to local public works  
17 projects carried out under this title.

18 **SEC. 106. FUNDING.**

19 There is authorized to be appropriated  
20 \$25,000,000,000 for fiscal years 1995, 1996, and 1997  
21 to carry out this title. Moneys appropriated pursuant to  
22 this authorization shall remain available until expended.  
23 Any amounts made available under this title for fiscal year  
24 1995 shall be deemed to be emergency spending under sec-



tion 251(b)(2)(D) of the Balanced Budget and Emergency  
Deficit Control Act of 1985.

**TITLE II—PUBLIC WORKS AND JOB  
RESTORATION**

**Subtitle A—Jobs 2000**

**SEC. 201. SHORT TITLE.**

This subtitle may be cited as the “Jobs 2000 Act of  
1995”.

**SEC. 202. PURPOSE.**

It is the purpose of this subtitle to develop and pro-  
vide useful and productive opportunities for unemployed  
and underemployed people, especially young people,  
through payments for labor and related costs associated  
with the construction, repair or rehabilitation of essential  
community and educational facilities; with the reclama-  
tion, improvement and conservation of public lands; and  
with the creation, repair, rehabilitation and restoration of  
public safety, public transportation, health, social services,  
and recreation facilities and other activities necessary to  
the public welfare.

**SEC. 203. ELIGIBLE PARTICIPANTS.**

(a) GENERAL ELIGIBILITY REQUIREMENTS.—An in-  
dividual shall be eligible to participate in a program,  
project or activity receiving funds under this subtitle only  
if such individual—

1 (1) is a resident or citizen of the United States,

2 (2) is an unemployed individual at the time of  
3 enrollment, and

4 (3) has been unemployed for at least 30 days  
5 immediately preceding the date of such enrollment,  
6 except as otherwise provided in subsection (e) of this  
7 section and section 222. Individuals may be certified  
8 for purposes of this section in accordance with pro-  
9 cedures agreed to by the eligible administrative en-  
10 tity and established in regulations established by the  
11 Secretary.

12 (b) DURATION OF ELIGIBILITY.—No individual who  
13 is eligible under subsection (a) shall receive wages from  
14 funds made available under this subtitle in excess of 52  
15 weeks in any 2-year period, in accordance with the follow-  
16 ing subsidy schedule—

17 (1) up to 75 percent of the participant's wages  
18 may be subsidized for the first 26 weeks.

19 (2) up to 50 percent of the participant's wages  
20 may be subsidized for the next 13 weeks, and

21 (3) up to 25 percent of the participant's wages  
22 may be subsidized for the next 13 weeks.

23 (c) PRIORITY FOR PARTICIPATION.—In the selection  
24 of participants for activities under this subtitle, priority  
25 shall be given to individuals who—

1           (1) at the time of selection, have exhausted or  
2           are otherwise not eligible for unemployment benefits,  
3           particularly—

4                   (A) those individuals who have been unem-  
5                   ployed for the longest periods of time preceding  
6                   the date of their selection;

7                   (B) those residing in households in which  
8                   no other member is employed on a full-time  
9                   basis;

10                  (C) those individuals who are or were  
11                  qualified participants in a Trade Adjustment  
12                  Act program or other Federal program provid-  
13                  ing job reemployment assistance due to base  
14                  closure, factory closure or other job loss due to  
15                  economic factors;

16                  (D) those young people who are unem-  
17                  ployed and who reside in communities with the  
18                  highest levels of unemployment or  
19                  underemployment; and

20           (2) (except for individuals described in subpara-  
21           graph (D)) have been employed within the past 2  
22           years by the employer that is providing the sub-  
23           sidized job position.

1 (d) SPECIAL CONSIDERATION FOR WELFARE RECIPI-  
2 ENTS.—Entities receiving funds under this subtitle shall  
3 give special consideration to applicants who are—

4 (1) custodial parents of children who are recipi-  
5 ents of assistance under title IV of the Social Secu-  
6 rity Act; and

7 (2) noncustodial parents of one or more  
8 nondependent children who are recipients of assist-  
9 ance under title IV of the Social Security Act, but  
10 only if said applicants agree in writing to the with-  
11 holding of an appropriate portion of their wages to  
12 be applied to the support of said child or children  
13 under any child support order.

14 (e) SPECIAL CONSIDERATION FOR VETERANS.—With  
15 regard to services to veterans provided under section  
16 210(a)(3)(N), special consideration in selecting partici-  
17 pants for employment in such activities shall be given to  
18 veterans who otherwise meet the eligibility requirements  
19 of this section.

20 (f) EQUAL EMPLOYMENT OPPORTUNITIES.—In cer-  
21 tifying eligible participants under subsection (a) and in re-  
22 ferring them for employment to recipients under subtitles  
23 B and C, the administrative entity shall be responsible for  
24 ensuring equal employment opportunities and the full par-  
25 ticipation of traditionally underrepresented groups, includ-

1 ing women and racial and ethnic minorities, in employ-  
2 ment provided with funds made available under this title.  
3 Each recipient of funds under subtitle B and C shall be  
4 responsible for ensuring such opportunities and full par-  
5 ticipation in the selection of eligible participants for such  
6 employment.

7 **SEC. 204. LIMITATION ON USE OF FUNDS.**

8 (a) RESERVATION FOR WAGES AND BENEFITS.—Not  
9 less than 75 percent of the funds made available to any  
10 recipient under subtitles B and C from funds appropriated  
11 under section 271 of this Act for any fiscal year shall be  
12 used to provide for wages and related employment benefits  
13 to eligible participants for work which the recipient cer-  
14 tifies has been performed in one or more of the activities  
15 authorized under this title.

16 (b) LIMITATION ON ADMINISTRATIVE COSTS.—Not  
17 more than 10 percent of the funds provided to any recipi-  
18 ent under this title from funds appropriated for any fiscal  
19 year may be used for the costs of administration.

20 (c) ACQUISITION OF TOOLS, EQUIPMENT, AND MA-  
21 TERIALS.—The remainder of the funds provided to any  
22 recipient under this title from funds appropriated for any  
23 fiscal year (after compliance with subsection (a) and de-  
24 duction of costs of administration permitted by subsection  
25 (b)) may be used for the acquisition of supplies, tools,

1 equipment, and other materials directly related to the pur-  
2 pose for which the funds were provided.

3 (d) USE OF OTHER FUNDS.—

4 (1) USE OF ACQUISITION COSTS.—Nothing in  
5 this Act shall be construed to preclude or limit the  
6 payment of the costs of administration or the costs  
7 of supplies, tools, equipment, or other materials di-  
8 rectly related to the project or program being fund-  
9 ed, either in whole or in part, from non-Federal  
10 sources or from Federal sources other than under  
11 this Act, such as section 106 of the Housing and  
12 Community Development Act of 1974 (42 U.S.C.  
13 5306).

14 (2) BUY AMERICA REQUIREMENT.—In designat-  
15 ing projects under this Act, the recipient shall, to  
16 the extent feasible, ensure that supplies, tools, equip-  
17 ment, or other materials purchased or procured (in  
18 accordance with paragraph (1)) have been manufac-  
19 tured, mined, or produced in the United States, un-  
20 less such supply, tool, equipment, or material is not  
21 available in reasonable quantity and quality as re-  
22 quired to fulfill the needs of such project or activity.

23 (e) TRAINING COST EXCEPTION.—Notwithstanding  
24 subsection (a), funds available under subtitle B may be

1 used for costs associated with training and related support  
2 for a number of participants if—

3 (1) employers have made commitments to fill  
4 an equal number of unsubsidized jobs with partici-  
5 pants who have successfully completed such training;

6 (2) the recipient has entered into an agreement  
7 for the provision of such training to participants  
8 with one or more of the following: an Apprenticeship  
9 Training program which is certified by the Depart-  
10 ment of Labor for the construction industry and  
11 meets Federal standards for apprenticeship training;  
12 an administrative entity designated under section  
13 103(b)(1)(B) of the Job Training Partnership Act  
14 (29 U.S.C. 1513(b)(1)(B)), a local educational agen-  
15 cy, a vocational education school, an institution of  
16 higher education, a community-based organization, a  
17 community action agency, a community development  
18 corporation, or other qualified public or private non-  
19 profit provider of training services; and

20 (3) the costs associated with providing such  
21 training and related support to any participant from  
22 funds available under this Act do not exceed, on a  
23 weekly basis, the maximum wage which may be paid  
24 with funds available under this Act in accordance  
25 with section 301(g)(2).

1 (f) SALARY LIMITATION.—Funds available for the  
 2 cost of administration pursuant to subsection (b) may not  
 3 be used to pay salaries or wages to administrative or su-  
 4 pervisory employees—

5 (1) at a rate that is greater than the rate of the  
 6 salaries or wages paid to employees performing com-  
 7 parable functions for the same employer; or

8 (2) if there is no such comparable rate, at a  
 9 rate which is in excess of the rate of pay prescribed  
 10 for GS-13 of the General Schedule with respect to  
 11 employees of the Federal Government.

12 **Subtitle B—Employment in Support of**  
 13 **Community Renewal**

14 **PART A—COMMUNITY IMPROVEMENT PROJECTS.**

15 **SEC. 210. EMPLOYMENT IN COMMUNITY IMPROVEMENT**  
 16 **PROJECTS.**

17 (a) QUALIFIED ACTIVITIES.—Eligible participants  
 18 shall be employed in community improvement projects  
 19 under this subtitle in one or more of the following activi-  
 20 ties:

21 (1) Repair, rehabilitation, or improvement of  
 22 public facilities, including—

23 (A) street, highway or road repair;

24 (B) painting and/or repair of bridges and  
 25 pedestrian overpasses or underpasses;



1 (C) rehabilitation or repair of community  
2 facilities, such as public libraries or other public  
3 buildings;

4 (D) rehabilitation, repair and moderniza-  
5 tion of public housing;

6 (E) water development projects and repair  
7 of water systems,

8 (F) repair and rehabilitation of public  
9 mass transit systems;

10 (G) erecting and replacing school crossing,  
11 intersection and other road surfaces or sign  
12 markings and removing road or public sidewalk  
13 obstructions;

14 (H) rehabilitation of public playgrounds  
15 and parks;

16 (I) installation and repair of drainage  
17 pipes, catch basins or other portions of systems  
18 to control potential flooding;

19 (J) installation of graded ramps and as-  
20 sistance devices such as handrails for the handi-  
21 capped; and

22 (K) weatherization and other energy con-  
23 servation activities.

24 (2) Activities to conserve, restore, rehabilitate  
25 or improve public lands, including—

1           (A) erosion, fire, flood, drought, earth-  
2 quake, and storm damage prevention, assist-  
3 ance, and control;

4           (B) removal of refuse and hazardous mate-  
5 rials from drainage ditches, illegal dumping  
6 sites, and other public areas;

7           (C) stream, lake and waterfront harbor  
8 and port improvements and pollution control;

9           (D) nursery, forestry and silvicultural op-  
10 erations,

11           (E) reclamation activities on public lands  
12 that have been stripmined or subjected to other  
13 mineral extraction activities;

14           (F) fish culture and habitat maintenance  
15 and improvement and other fishery assistance;

16           (G) rehabilitation, improvement and con-  
17 servation of rangelands;

18           (H) urban revitalization and historical and  
19 cultural site preservation;

20           (I) road and trail maintenance and im-  
21 provement;

22           (J) improvement and reuse of abandoned  
23 railroad bed and right-of-way; and

1 (K) renewable resource enhancement, en-  
2 ergy conservation projects and recovery of bio-  
3 mass.

4 (3) Public safety, health, social service, and  
5 other activities necessary to the public welfare, in-  
6 cluding—

7 (A) fire hazard inspection and repair, and  
8 repairing or replacing fire hydrants;

9 (B) emergency food and shelter activities;

10 (C) child and dependent care (including  
11 respite care) designed to enable parents or  
12 other caregivers to become fully employed;

13 (D) assisting in nutrition programs for  
14 children, the elderly and the disabled;

15 (E) other services for the elderly or dis-  
16 abled, including meals on wheels, in-home serv-  
17 ices and respite care;

18 (F) disaster relief efforts to assist victims;

19 (G) upgrading personal and residential se-  
20 curity for elderly, disabled and low-income resi-  
21 dents of public or publicly assisted housing;

22 (H) public health services, including immu-  
23 nizations of children and assistance in commu-  
24 nity health centers;

25 (I) emergency medical and rescue services;

1 (J) drug and alcohol abuse programs;

2 (K) domestic violence programs, including  
3 prevention of child abuse and protection of  
4 abused children or elderly persons;

5 (L) education and training assistance, in-  
6 cluding family literacy, English as a second lan-  
7 guage, basic skills education, remedial tutoring,  
8 and occupational skills training;

9 (M) assisting public library programs, in-  
10 cluding library aides programs and book mo-  
11 biles;

12 (N) employment counselling, homelessness  
13 prevention and other services to veterans and  
14 their families;

15 (O) security guards for public schools and  
16 public housing projects;

17 (P) police support such as dispatchers,  
18 neighborhood watch, and traffic control to free  
19 police officers for full time street duty;

20 (Q) staff support for juvenile and adult  
21 correctional facilities;

22 (R) rodent and insect control activities;

23 (S) hazardous materials surveys; and

24 (T) unemployment counselling and job  
25 placement services.

1 (b) JOINT PROGRAMS AUTHORIZED.—Nothing in  
2 this subtitle shall be construed to preclude such activities  
3 from being conducted in conjunction with programs fund-  
4 ed from sources other than under this subtitle.

5 (c) DEFINITION OF PROJECT.—For the purpose of  
6 this section, the term “project” means a definable task  
7 or group of related tasks which—

8 (1) will be carried out by a government depart-  
9 ment, public or quasi-public agency, private non-  
10 profit organization or private contractor, including  
11 those carried out in conjunction with the local Build-  
12 ing Trades Councils (as described in section  
13 204(e)(2));

14 (2) if a program designed to create or modify,  
15 repair, rehabilitate or restore buildings or other tan-  
16 gible property, will be completed within 24 months  
17 (or such longer period as the Secretary may provide  
18 in a program grant);

19 (3) is an activity authorized under this section  
20 or section 231(b);

21 (4) will result in a specific product or accom-  
22 plishment;

23 (5) would not otherwise be conducted with ex-  
24 isting funds; and

1           (6) will meet the priorities established in section  
2   214.

3           (d) PUBLIC LANDS PROJECTS LIMITATIONS.—

4           (1) BENEFITS AND REIMBURSEMENT.—Projects  
5   to be carried out under subsection (a)(2) shall be  
6   limited to projects on public lands or Indian lands  
7   except where a project involving other lands will pro-  
8   vide a documented public benefit and reimbursement  
9   will be provided to the recipient for that portion of  
10  the total cost of the project which does not provide  
11  a public benefit. Notwithstanding any other provi-  
12  sion of law, any reimbursement referred to in the  
13  preceding sentence shall be retained by the recipient  
14  and shall be used by the recipient for purposes of  
15  carrying out other projects under this subtitle.

16          (2) CONSISTENCY WITH LAWS AND POLICIES.—  
17  All projects carried out under this Act for conserva-  
18  tion, rehabilitation, restoration or improvement of  
19  any public lands or Indian lands shall be undertaken  
20  in a manner consistent with the provisions of law  
21  and policies relating to the management and admin-  
22  istration of such lands, with all other applicable pro-  
23  visions of law, and with all management, oper-  
24  ational, and other plans and documents which gov-  
25  ern the administration of the area.

1 **SEC. 211. ELIGIBLE ADMINISTRATIVE ENTITIES.**

2 (a) IN GENERAL.—Except as otherwise provided in  
3 this section, an eligible administrative entity under section  
4 103(b)(1)(B) of the Job Training Partnership Act (29  
5 U.S.C. 1513(b)(1)(B)) that serves one or more eligible ju-  
6 risdictions.

7 (b) ELIGIBLE JURISDICTIONS.—An eligible jurisdic-  
8 tion under this subtitle is an area which has an unemploy-  
9 ment rate in excess of 6 percent and which is—

10 (1) a unit of general local government which  
11 has a population of 50,000 or more individuals;

12 (2) a consortium of contiguous units of general  
13 local government which includes—

14 (A) two or more municipal governments at  
15 least one of which is an eligible jurisdiction  
16 under paragraph (1);

17 (B) a combination of one or more of such  
18 municipal governments and one or more county  
19 governments (or equivalents); or

20 (C) two or more county governments (or  
21 equivalents) at least one of which is an eligible  
22 jurisdiction under paragraph (1);

23 (3) a contiguous group of census tracts that  
24 constitutes an area of substantial unemployment (as  
25 defined in section 212(c)) that is not within an area

1       that is an eligible jurisdiction under paragraph (1)  
2       or (2); or

3               (4) any Native American Indian Tribe, band, or  
4       group on a Federal or State reservation, the Okla-  
5       homa Indians, and any Alaska Native village or  
6       group as defined in the Alaska Native Claims Settle-  
7       ment Act, having a governing body.

8       (c) QUALIFICATION OF ADMINISTRATIVE ENTI-  
9       TIES.—

10           (1) IN GENERAL.—An administrative entity  
11       that serves an eligible jurisdiction shall qualify as an  
12       eligible administrative entity for that eligible juris-  
13       diction by filing, within 30 days of the allotment of  
14       funds to such area under section 212, a statement  
15       in accordance with section 213 with respect to the  
16       use of such allotment. If no such administrative en-  
17       tity files such a statement within the specified time,  
18       the Secretary may, on the basis of filings of such a  
19       statement, qualify another administrative entity  
20       within the same State to serve that jurisdiction.

21           (2) PRESERVATION OF LOCAL SERVICE.—A  
22       larger unit of general local government (determined  
23       on the basis of population) shall not qualify as an  
24       eligible administrative entity to serve the population  
25       of any geographic area within the jurisdiction of any



1 smaller unit of general local government (determined  
2 on the basis of population) if the latter such unit is  
3 or is part of an eligible administrative entity that  
4 has filed a statement under section 213 with respect  
5 to the use of funds provided under this title for such  
6 area.

7 **SEC. 212. ALLOTMENT OF FUNDS.**

8 (a) NATIVE AMERICAN ALLOTMENT.—

9 (1) FUNDS RESERVED.—From the amount  
10 available for purposes of this title for any fiscal year  
11 (exclusive of the amount available for subpart C) the  
12 Secretary shall reserve 2 percent for allotments  
13 among Native American eligible jurisdictions de-  
14 scribed in section 211(b)(4) in accordance with para-  
15 graph (2).

16 (2) ALLOTMENTS.—The amounts which are re-  
17 quired by paragraph (1) to be allotted in accordance  
18 with this paragraph among Native American eligible  
19 jurisdictions shall be allotted among such jurisdic-  
20 tions on an equitable basis, taking into account the  
21 extent to which regular employment opportunities  
22 have been lacking for long-term periods among indi-  
23 viduals within the jurisdiction of such entities.

24 (b) GENERAL ALLOTMENTS.—

1           (1) RESERVATION.—The remainder of the  
2           amount available for this subtitle for any fiscal year  
3           (after making the allotment required by subsection  
4           (a)) shall be allotted by the Secretary to the States  
5           for allocation to eligible jurisdictions within each  
6           State. Each State shall allocate to the eligible juris-  
7           dictions within the State such amounts as deter-  
8           mined by the Secretary pursuant to the formula con-  
9           tained in paragraph (2).

10          (2) FORMULA.—Of the amounts allotted to eli-  
11          gible jurisdictions for this part of each fiscal year—

12                (A)  $33\frac{1}{3}$  percent shall be allotted on the  
13                basis of the relative number of unemployed in-  
14                dividuals residing in areas of substantial unem-  
15                ployment within each eligible jurisdiction as  
16                compared to the total number of such unem-  
17                ployed individuals in all eligible jurisdictions in  
18                all States;

19                (B)  $66\frac{2}{3}$  percent shall be allotted on the  
20                basis of the relative number of unemployed in-  
21                dividuals residing within each eligible jurisdic-  
22                tion as compared to the total number of unem-  
23                ployed individuals residing in all eligible juris-  
24                dictions in all States.

1           (3) LIMITATIONS ON FORMULA.—The total al-  
2           lotment for all eligible jurisdictions within any one  
3           State shall not be less than one-quarter of 1 percent  
4           of the total allotted to all eligible jurisdictions in all  
5           States.

6           (c) DEFINITIONS.—For the purposes of this section:

7           (1) The term “area of substantial unemploy-  
8           ment” means any area of sufficient size and scope  
9           to sustain a program under this subtitle and which  
10          has an average unemployment rate of at least 6 per-  
11          cent for the most recent 12 months as determined  
12          by the Secretary. Determinations of areas of sub-  
13          stantial unemployment shall be made once each fis-  
14          cal year.

15          (2) The term “excess number” means the num-  
16          ber which represents the number of unemployed in-  
17          dividuals in excess of 4.5 percent of the civilian labor  
18          force in the service delivery area, or the number  
19          which represents the number of unemployed individ-  
20          uals in excess of 4.5 percent of the civilian labor  
21          force in areas of substantial unemployment in such  
22          service delivery area.

23   **SEC. 213. REQUIREMENTS FOR RECEIPT OF ALLOTMENT.**

24          (A) SUBMISSION OF STATEMENT.—

1           (1) CONTENT OF STATEMENT.—Each eligible  
2       administrative entity which desires to receive an al-  
3       lotment under section 212 shall, within 30 days  
4       after receiving notice of such allotment, submit to  
5       the Secretary a statement—

6                   (A) designating a fiscal agent for the re-  
7       ceipt of payments from such allotment;

8                   (B) agreeing to use funds only in accord-  
9       ance with the provisions of this Act;

10                  (C) agreeing to use such funds for projects  
11       or activities under subpart A, B, and C of this  
12       subtitle and for which, to the maximum extent  
13       feasible, on-site labor can begin within 45 days  
14       of receipt of funds under this subtitle; and

15                  (D) agreeing to provide each of the quar-  
16       terly reports required by subsection (c).

17           (2) ACTIONS BY SECRETARY.—Within 30 days  
18       after the final day for the submission of statements  
19       required by paragraph (1), the Secretary shall, on  
20       the basis of only those eligible administrative entities  
21       submitting such statements, make a final allotment  
22       of funds in accordance with section 212, and shall  
23       notify each such eligible administrative entity of the  
24       amount of its final allotment.

25       (b) PAYMENT OF ALLOTMENTS.—

1           (1) PROSPECTIVE RULE.—For fiscal years be-  
2           ginning after the date of enactment of this Act, the  
3           Secretary shall pay to each eligible administrative  
4           entity which has filed a statement in accordance  
5           with subsection (a) its allotment for that fiscal year.  
6           Such payments shall be made in equal installments  
7           not later than 5 days after the beginning of each  
8           quarter for which funds are available.

9           (2) PREVIOUS FISCAL YEAR PAYMENTS.—For  
10          any fiscal year which began prior to the date of en-  
11          actment of this Act, the Secretary shall, not later  
12          than 30 days after the final allotment of funds for  
13          such fiscal year under subsection (a)(2), pay to each  
14          eligible administrative entity which has filed a state-  
15          ment the total amount of such allotment.

16          (c) REPORTS ON USE OF FUNDS.—Not later than 45  
17          days after the end of each calendar quarter, each eligible  
18          administrative entity which has, during such quarter, ex-  
19          pended funds made available under this subtitle (in that  
20          or a preceding quarter) shall submit to the Secretary a  
21          report on the use of such funds. Such report shall—

22                 (1) describe in detail the jobs created with such  
23          funds, including—

24                         (A) the nature of the employment activity;

25                         (B) the wage rates paid; and

1 (C) the duration of employment;

2 (2) contain adequate data to evaluate the char-  
3 acteristics of participants in programs and projects  
4 under this subtitle, including the sex, race, age,  
5 handicapped status, and veteran status of partici-  
6 pants; and

7 (3) contain such information as the Secretary  
8 may specifically request in order to ascertain wheth-  
9 er such entity has used such funds in accordance  
10 with the requirements of this Act.

11 (d) WITHHOLDING SUBJECT TO PROCEDURES.—The  
12 Secretary may not withhold, suspend, or terminate the  
13 payment of any installment of an allotment except in ac-  
14 cordance with section 303 of this Act.

15 **SEC. 214. PROJECT DESIGN.**

16 (a) PRIORITY.—In designing projects under this sub-  
17 title, the administrative entity shall give priority to  
18 projects on the basis of—

19 (1) the severity and duration of unemployment  
20 within localities in the area of the eligible adminis-  
21 trative entity;

22 (2) the degree to which project activities will  
23 lead to the expansion of unsubsidized employment  
24 opportunities in the private sector;

1           (3) the level of need which exists for the activi-  
2       ties and services to be provided;

3           (4) the extent to which the activities will pro-  
4       vide long-term benefits to the public;

5           (5) the extent to which the activities will instill  
6       in the enrollee involved a work ethic and a sense of  
7       public service;

8           (6) the extent to which the project will be labor  
9       intensive; and

10          (7) the extent to which the project can be  
11       planned and initiated promptly.

12       (b) COORDINATION.—To the extent feasible, employ-  
13   ment opportunities established with funds made available  
14   under this subtitle shall be coordinated with other Federal,  
15   State and local activities, including vocational and adult  
16   education, job training provided with funds available  
17   under the Job Training Partnership Act (29 U.S.C. 1501,  
18   et seq.), the Family Support Act of 1988, and activities  
19   receiving funds available under section 106 of the Housing  
20   and Community Development Act of 1974 (42 U.S.C.  
21   5306), and other Federal laws.

22       (c) COMPETITIVE BIDDING.—In the case of projects  
23   or activities that involve construction, reconstruction, re-  
24   pair or renovation of physical structures—

1           (1) each project for which a grant is made  
2           under this title shall be performed by contract  
3           awarded by competitive bidding, unless the Secretary  
4           shall affirmatively find that, under the cir-  
5           cumstances related to such project, an alternative  
6           method is in the public interest. It is in the public  
7           interest that tax-funded projects shall be performed  
8           efficiently, with a high level of productivity, and  
9           shall produce a product of highest quality;

10          (2) public authorities awarding contracts under  
11          this Act shall, as a first option, seek to obtain  
12          Project Agreements with Building Trades Councils  
13          which have jurisdiction over the geographical area  
14          included in the location of the project. These Project  
15          Agreements shall include the establishment of  
16          Project Committees consisting of public officials,  
17          labor representatives and managerial representa-  
18          tives. The Committees will hear and rule on com-  
19          plaints pertaining to job safety and health, minority  
20          hiring and prevailing wage, and apprenticeship  
21          training provisions of this Act, as well as craft juris-  
22          diction and any and all disputes which may arise on  
23          the job. Public authorities shall assign to each  
24          project an enforcement officer who shall oversee and  
25          enforce compliance with labor standards, hiring



1 practices, and apprenticeship standards specified in  
2 this Act, as well as those orders of the Project Com-  
3 mittee applicable to the project;

4 (3) contracts for the construction of each  
5 project for which a grant is made under this title  
6 shall be awarded only on the basis of the lowest re-  
7 sponsive bid submitted by a bidder meeting the es-  
8 tablished criteria or responsibility, subject to sub-  
9 section (c) of this section;

10 (4) no requirement or obligation shall be im-  
11 posed as a condition precedent to the award of a  
12 contract to a bidder for a project for which a grant  
13 is made under this title, or to the Secretary's con-  
14 currence in the award of a contract to such bidder,  
15 unless such requirement or obligation is otherwise  
16 lawful and is specifically set forth in the advertised  
17 specification or in this title; and

18 (5) all local public works projects carried out  
19 with Federal financial assistance under this title  
20 shall comply with all relevant Federal, State or local  
21 environmental laws and regulations.

1       **PART B—COMMUNITY IMPROVEMENT AND**  
2       **RENEWAL ACTIVITIES FOR YOUTH TRAINEES.**  
3       **SEC. 221. YOUTH TRAINEE ACTIVITIES.**

4       (a) USE OF FUNDS AUTHORIZED.—Funds under this  
5 subtitle may be used for eligible youth who are paid wage  
6 and benefits from such funds for part-time employment  
7 not in excess of 32 hours per week. Such part-time em-  
8 ployment may be in any activity described in section 310  
9 or may be at a work site operated by a public or private  
10 nonprofit agency or organization or by an employer orga-  
11 nized for profit, but shall be provided in a manner which  
12 requires, and is consistent with, the youth's enrollment in  
13 high school, a program which leads to a certificate of high  
14 school equivalency, or a program of basic skills, skills  
15 training or employability development, including a pro-  
16 gram operated pursuant to the Family Support Act. Such  
17 enrollment shall be for a minimum of 8 hours per week.

18       (b) JOINT PROJECTS AUTHORIZED.—In meeting the  
19 requirements of subsection (a), funds required to be used  
20 for such purpose may be used in activities which also re-  
21 ceive funds under the Job Training Partnership Act (in-  
22 cluding Job Corps), the Carl T. Perkins Vocational Edu-  
23 cation Act, the Family Support Act's Job Opportunities  
24 and Basic Skills Program, or other Federal, State or local  
25 public or private education or training program.

1 **SEC. 222. ELIGIBLE YOUTH.**

2 (a) EXEMPTION FROM UNEMPLOYMENT DURATION  
3 REQUIREMENTS.—Notwithstanding section 203(a)(2) re-  
4 garding duration of employment—

5 (1) any youth aged 16 through 19; or

6 (2) any youth aged 16 through 24 who is the  
7 natural parent of a dependent non-custodial child,  
8 and who executes an agreement of support and an  
9 authorization for the withholding of a portion of the  
10 wages from such activity for use in supporting such  
11 dependent child; and

12 (3) who is currently unemployed shall be eligi-  
13 ble to be a participant in activities conducted under  
14 this part.

15 (b) PRIORITY.—In selecting such participants, an eli-  
16 gible administrative entity shall, notwithstanding section  
17 203(c), give priority to individuals who are economically  
18 disadvantaged. Among such individuals, eligible school  
19 dropouts shall be served on an equitable basis. For pur-  
20 poses of this subsection, a school dropout is an individual  
21 who is not attending any school and has not received a  
22 secondary school diploma or certificate of high school  
23 equivalency.

**PART C—STATE JOB PROGRAMS**

**SEC. 231. FINANCIAL ASSISTANCE FOR STATE JOB PROGRAMS.**

(a) USE OF ALLOTTED FUNDS.—Five percent of the sums allotted to each State under section 204 shall be available for purposes of this part.

(b) USE OF FUNDS.—The sums available under subsection (a) shall be used for employment of eligible participants under this subtitle—

(1) through State-administered programs and activities authorized under section 201, such as those in—

(A) State parks, forests, recreation, and conservation programs (including rangeland rehabilitation and improvement and beach front erosion rehabilitation and repair);

(B) State hospitals and other institutions and facilities providing health care;

(C) State correctional institutions and programs, including juvenile facilities; and

(D) State administered social service programs (including State-sponsored pre-school and child care programs);

(2) through special assistance (in conjunction, as appropriate, with eligible administrative entities under subtitle B) for areas which have experienced

1 sudden or severe economic dislocations, including  
2 large scale losses of jobs caused by the closing of fa-  
3 cilities (including defense related facilities) or mass  
4 layoffs;

5 (3) through State-directed emergency aid pro-  
6 grams to cope with natural disasters, including ero-  
7 sion, flood, drought, and storm damage assistance  
8 and control activities; and

9 (4) through special assistance to seasonal farm-  
10 workers and small farmers in rural agricultural  
11 areas which have experienced substantial losses of  
12 jobs due to the rising numbers of farm mortgage  
13 foreclosures and other severe economic disruption (in  
14 conjunction, as appropriate, with administrative en-  
15 tities under subtitle B or with related programs  
16 under the Job Training Partnership Act (29 U.S.C.  
17 1501, et seq.), or both).

18 (c) PROGRAM AND ACTIVITY SELECTION AND DE-  
19 SIGN.—In determining the programs and activities to re-  
20 ceive funds allotted under subsection (a), the State shall  
21 give first priority to the establishment of those programs  
22 and activities which will provide job sites—

23 (1) within jurisdictions defined in section 204;  
24 or

1           (2) only after such priority is met by the State,  
2       within areas in the State in which the rate of unem-  
3       ployment is the highest.

4 In designing projects under this section, the State shall  
5 evaluate projects on the basis of the severity and duration  
6 of unemployment within localities in the State and the  
7 level of need which exists for the activities and services  
8 to be provided.

9       (d) STATEMENT REQUIRED.—Each State which de-  
10 sires to expend funds under this part shall, within 30 days  
11 after receiving notice of its allotment, submit to the Sec-  
12 retary a statement—

13           (1) agreeing to use such funds only in accord-  
14       ance with the provisions of this Act; and

15           (2) agreeing to provide each of the quarterly re-  
16       ports required by subsection (e).

17       (e) REPORTS REQUIRED.—Not later than 30 days  
18 after the end of each calendar quarter, each State which  
19 has, during such quarter, expended funds made available  
20 under this part (in that or a preceding quarter) shall sub-  
21 mit to the Secretary a report on the use of such funds.  
22 Such report shall—

23           (1) describe in detail the jobs created with such  
24       funds including—

25           (A) the nature of the employment activity;

1 (B) the wage rates paid; and

2 (C) the duration of employment;

3 (2) contain adequate data to evaluate the char-  
4 acteristics of participants in programs under this  
5 part, including race, sex, age, handicapped status,  
6 and veteran status of participants; and

7 (3) contain such other information as the Sec-  
8 retary may specifically request in order to ascertain  
9 whether the State has used such funds in accordance  
10 with the requirements of this Act.

11 **Subtitle C—Employment Activities —Repair**  
12 **and Renovation of Educational Facilities**

13 **PART A—ELEMENTARY AND SECONDARY**  
14 **SCHOOL FACILITIES IMPROVEMENT JOBS.**

15 **SEC. 241. SCHOOL FACILITY REPAIR AND RENOVATION**  
16 **PROJECTS.**

17 (a) USE OF FUNDS AUTHORIZED.—Funds shall be  
18 made available under this part for any fiscal year to any  
19 eligible local education agency in an eligible jurisdiction  
20 under section 211 and shall be used to carry out projects  
21 and activities (in accordance with the limitation on use  
22 of funds set forth in section 204) providing employment  
23 to eligible participants (qualifying under section 203) in  
24 work on the repair, renovation, restoration or rehabilita-

1 tion of the public school facilities of such local education  
2 agency.

3 (b) USE OF QUICK-START PROJECTS.—To the maxi-  
4 mum extent feasible, funds made available under this part  
5 shall be used for projects or activities on which on-site  
6 labor can begin within 30 days of receipt of funds under  
7 this part.

8 (c) PERMITTED USE OF FUNDS.—Funds available  
9 under this part shall be used in accordance with State and  
10 local procedures—

11 (1) for assisting State and local educational  
12 agencies in bringing their public school facilities into  
13 conformity with the requirements of—

14 (A) the Act of August 12, 1968, commonly  
15 known as the Architectural Barriers Act of  
16 1968;

17 (B) section 504 of the Rehabilitation Act  
18 of 1973;

19 (C) the Americans with Disabilities Act;  
20 and

21 (D) environmental protection or health and  
22 safety programs mandated by Federal, State or  
23 local law, especially for those facilities which  
24 were constructed before such requirements were  
25 in effect;



1           (2) for the repair, renovation, restoration, or re-  
2           habilitation of public school facilities, including elec-  
3           trical rewiring for new technology;

4           (3) for conversion of presently unused or  
5           underused facilities into adult training centers or  
6           preschool education centers, including Head Start  
7           centers;

8           (4) for remodeling or renovating structures to  
9           make them more energy efficient; or

10          (5) for detecting, removing or otherwise con-  
11          taining lead or asbestos in academic or other facili-  
12          ties used by students.

13          (d) TRIBAL SCHOOL PROJECTS.—

14           (1) APPLICATION REQUIRED.—Funds made  
15           available to the Secretary of the Interior shall be  
16           made available, upon application, to Indian tribal  
17           schools for purposes consistent with subsection (c),  
18           and consistent with Federal and Tribal procedures.  
19           Such applications shall contain a description of the  
20           activities to be performed, with estimates of the  
21           costs associated with such activities, and shall give  
22           priority to the employment of Native Americans, and  
23           to the activities described in subsection (c)(1).

24           (2) REGULATIONS.—The Secretary of the Inte-  
25           rior shall, not later than 120 days after the date of

1 enactment of this Act, promulgate regulations nec-  
2 essary for the establishment of the program author-  
3 ized under this subsection. In addition, The Sec-  
4 retary of the Interior shall, during the 120-day pe-  
5 riod and annually thereafter, establish by regulation  
6 priorities for making grants under this subsection  
7 which are consistent with subsection (c).

8 (3) COMPLIANCE WITH ALLOTMENT REQUIRE-  
9 MENTS.—For purposes of section 242, the Depart-  
10 ment of the Interior shall be considered as a State  
11 educational agency.

12 (4) RULE OF CONSTRUCTION.—Nothing con-  
13 tained in this subsection shall be construed so as to  
14 relieve the Secretary of the Interior of the respon-  
15 sibility to provide adequate and equitable funding  
16 under the Snyder Act (25 U.S.C. 13) for the oper-  
17 ations and maintenance of Indian tribal school facili-  
18 ties.

19 **SEC. 242. ALLOTMENT OF FUNDS.**

20 (a) FUNDS RESERVED.—From the amount available  
21 for purposes of this part for any fiscal year, the Secretary  
22 shall reserve 2 percent for the allotment among Native  
23 American eligible jurisdictions described in section  
24 211(b)(4). Such reserved amount shall be allotted among  
25 Native American eligible jurisdictions on an equitable

1 basis, taking into account the extent to which regular em-  
2 ployment opportunities have been lacking for long-term  
3 periods among individuals within the jurisdiction of such  
4 entities.

5 (b) LOCAL EDUCATIONAL AGENCY ALLOTMENTS.—  
6 The remainder of the amount available for purposes of  
7 this part for any fiscal year shall be allotted by the Sec-  
8 retary among local educational agencies located within eli-  
9 gible jurisdictions (as determined by section 211(b)) by  
10 allocating to each such local educational agency an  
11 amount that bears the same ratio to such remainder as  
12 the allotment (under such 212(b)(2)) of the eligible juris-  
13 diction within which it is located bears to the sum of the  
14 allotments to all eligible jurisdictions under such section.

15 **SEC. 243. REQUIREMENTS FOR RECEIPT OF ALLOTMENT.**

16 (a) STATEMENT REQUIRED.—

17 (1) CONTENTS OF STATEMENT.—Each local  
18 educational agency which desires to receive its allot-  
19 ment under section 242 shall, within 30 days after  
20 receiving notice of such allotment, submit to the Sec-  
21 retary a statement—

22 (A) agreeing to use such funds only in ac-  
23 cordance with the provisions of this Act; and

24 (B) agreeing to provide each of the quar-  
25 terly reports required by subsection (c).

1           (2) ACTION BY SECRETARY.—Within 30 days  
2       after the final day for the submission of statements  
3       required by paragraph (1), the Secretary shall, on  
4       the basis of only those local educational agencies  
5       submitting such statements, make a final allotment  
6       of funds in accordance with section 242, and shall  
7       notify each such agency of the amount of its final  
8       allotment.

9       (b) PAYMENTS OF ALLOTMENTS.—

10           (1) PROSPECTIVE PAYMENT RULE.—For fiscal  
11       years beginning after the date of enactment of this  
12       Act, the Secretary shall pay to each local educational  
13       agency which has filed a statement in accordance  
14       with subsection (a) its allotment for that fiscal year.  
15       Such payments shall be made in equal installments  
16       not later than 5 days after the beginning of each  
17       quarter for which funds are available.

18           (2) PREVIOUS FISCAL YEAR.—For any fiscal  
19       year which began prior to the date of enactment of  
20       this Act, the Secretary shall, not later than 30 days  
21       after the final allotment of funds for such fiscal year  
22       under subsection (a)(2), pay to each local edu-  
23       cational agency which has filed such a statement the  
24       total amount of such allotment.

1 (c) REPORTS REQUIRED.—Not later than 30  
2 days after the end of each calendar quarter, each  
3 local educational agency which has, during such  
4 quarter, expended funds made available under this  
5 part (in that or a preceding quarter) shall submit to  
6 the Secretary a report on the use of such funds.  
7 Such report shall—

8 (1) describe in detail the jobs created with such  
9 funds including—

10 (A) the nature of employment activity;

11 (B) the wage rates paid; and

12 (C) the duration of employment;

13 (2) contain adequate data to evaluate the char-  
14 acteristics of participants in programs under this  
15 part, including race, sex, age, handicapped status,  
16 and veteran status of participants; and

17 (3) contain such other information as the Sec-  
18 retary may specifically request in order to ascertain  
19 whether the local educational agency has used such  
20 funds in accordance with the requirements of this  
21 Act.

22 (d) WITHHOLDING PROCEDURES.—The Secretary  
23 may not withhold, suspend, or terminate the payment of  
24 any installment of an allotment except in accordance with  
25 section 303.

**PART B—HIGHER EDUCATION FACILITY**

**IMPROVEMENT PROJECTS**

**SEC. 251. ACADEMIC FACILITY REPAIR AND RENOVATION  
PROJECTS.**

(a) USE OF FUNDS AUTHORIZED.—The funds made available to any institution of higher education under this part for any fiscal year shall be used to carry out projects and activities (in accordance with the limitation on the use of funds set forth in section 204) providing employment to eligible participants (qualifying under section 203) in work on the repair, restoration, renovation or rehabilitation of the academic facilities of such institution.

(b) USE OF QUICK-START PROJECTS.—To the maximum extent feasible, funds made available under this part shall be used for projects or activities on which on-site labor can begin within 90 days of receipt of funds under this part.

(c) PERMITTED USE OF FUNDS.—

(1) ELIGIBLE PROJECTS.—Funds allotted to each State under section 252 shall be made available through the higher education building agency of such State, in accordance with its State plan under part A of title VII of the Higher Education Act of 1965, to assist institutions of higher education in carrying out eligible projects under that title for the repair, restoration, renovation, and rehabilitation of

1 academic facilities and libraries if the primary pur-  
2 pose of such assistance is—

3 (A) to enable such institutions to econo-  
4 mize on the use of energy resources, with a pri-  
5 ority for the use of coal, solar, and renewable  
6 resources;

7 (B) to enable such institutions to bring  
8 their academic facilities and libraries into con-  
9 formity with the requirements of—

10 (i) the Act of August 12, 1968, com-  
11 monly known as the Architectural Barriers  
12 Act of 1968;

13 (ii) section 504 of the Rehabilitation  
14 Act of 1973;

15 (iii) the Americans with Disabilities  
16 Act; and

17 (iv) environmental protection or  
18 health and safety programs mandated by  
19 Federal, State or local law, especially for  
20 those facilities which were constructed be-  
21 fore such requirements were in effect;

22 (C) for the repair, renovation, restoration,  
23 or rehabilitation of research and post secondary  
24 technical training facilities, including electrical  
25 rewiring for new technology;

1 (D) for detecting, removing or otherwise  
2 containing lead or asbestos in academic or other  
3 facilities used by students.

4 (2) USE AT INSTITUTIONS LOCATED IN ELIGI-  
5 BLE JURISDICTIONS.—Funds allotted under section  
6 252 shall be made available only to institutions of  
7 higher education that are located within eligible ju-  
8 risdictions under section 211(b), except that the Sec-  
9 retary may waive the requirements of this paragraph  
10 for any State if there are no institutions of higher  
11 learning located within any of the eligible jurisdic-  
12 tions within such State.

13 (3) SELECTION OF ELIGIBLE PROJECTS.—In  
14 selecting projects to be funded under this part, the  
15 higher education building agency shall give priority  
16 to projects at those institutions of higher edu-  
17 cation—

18 (A) with the greatest proportion of stu-  
19 dents receiving Pell grants under the Higher  
20 Education Act of 1965; and

21 (B) which have not been able to obtain  
22 funds for the performance of the project  
23 through the sale of bonds or other obligations.



1 **SEC. 252. ALLOTMENT OF FUNDS.**

2 (a) FUNDS RESERVED.—From the amount available  
3 for purposes of this part for any fiscal year, the Secretary  
4 shall reserve 2 percent for the allotment among Native  
5 American eligible jurisdictions described in section  
6 211(b)(4). Such reserved amount shall be allotted among  
7 Native American eligible jurisdictions on an equitable  
8 basis, taking into account the extent which regular em-  
9 ployment opportunities have been lacking for long-term  
10 periods among individuals within the jurisdiction of such  
11 entities.

12 (b) STATE ALLOTMENTS.—The remainder of the  
13 amount available for purposes of this part for any fiscal  
14 year shall be allotted by the Secretary among the States  
15 by allocating to each State an amount that bears the same  
16 ratio to such remainder as the sum of the allotments  
17 (under such 212(b)(2)) of the eligible jurisdiction within  
18 such State bears to the sum of the allotments to all eligible  
19 jurisdictions under such section.

20 (c) ADMINISTRATIVE COSTS.—From the amount al-  
21 lotted to any State under subsection (a), the higher edu-  
22 cation building agency shall reserve not more than 1 per-  
23 cent thereof for its necessary administrative costs in carry-  
24 ing out the purposes of this part.

25 **SEC. 253. REQUIREMENTS FOR RECEIPT OF ALLOTMENT.**

26 (a) STATEMENT REQUIRED.—

1           (1) CONTENTS OF STATEMENT.—Each State  
2           which desires to receive its allotment under section  
3           252 shall, within 30 days after receiving notice of  
4           such allotment, submit to the Secretary a state-  
5           ment—

6                   (A) designating a fiscal agent for the re-  
7                   ceipt of payments from such allotment;

8                   (B) agreeing to use such funds only in ac-  
9                   cordance with the provisions of this Act; and

10                  (C) agreeing to provide each of the quar-  
11                  terly reports required by subsection (c).

12           (2) ACTION BY SECRETARY.—Within 30 days  
13           after the final day for the submission of statements  
14           required by paragraph (1), the Secretary shall, on  
15           the basis of only those States submitting such state-  
16           ments, make a final allotment of funds in accord-  
17           ance with section 252, and shall notify each State of  
18           the amount of its final allotment.

19           (b) PAYMENT OF ALLOTMENTS.—

20                  (1) PROSPECTIVE PAYMENT RULE.—For fiscal  
21                  years beginning after the date of enactment of this  
22                  Act, the Secretary shall pay to each State which has  
23                  filed a statement in accordance with subsection (a)  
24                  its allotment for that fiscal year. Such payments  
25                  shall be made in equal installments not later than 5

1 days after the beginning of each quarter for which  
2 funds are available.

3 (2) PREVIOUS FISCAL YEAR.—For any fiscal  
4 year which began prior to the date of enactment of  
5 this Act, the Secretary shall, not later than 30 days  
6 after the final allotment of funds for such fiscal year  
7 under subsection (a)(2), pay to each State which has  
8 filed such a statement the total amount of such al-  
9 lotment.

10 (c) REPORTS REQUIRED.—Not later than 30 days  
11 after the end of each calendar quarter, each State which  
12 has, during such quarter, expended funds made available  
13 under this part (in that or a preceding quarter) shall sub-  
14 mit to the Secretary a report on the use of such funds.  
15 Such report shall—

16 (1) describe in detail the jobs created with such  
17 funds including—

18 (A) the nature of the employment activity,

19 (B) the wage rates paid; and

20 (C) the duration of employment;

21 (2) contain adequate data to evaluate the char-  
22 acteristics of participants in programs under this  
23 part, including race, sex, age, handicapped status,  
24 and veteran status of participants; and

1           (3) contain such other information as the Sec-  
2       retary may specifically request in order to ascertain  
3       whether the State has used such funds in accordance  
4       with the requirements of this Act.

5       (d) WITHHOLDING PROCEDURES.—The Secretary  
6       may not withhold, suspend, or terminate the payment of  
7       any installment of an allotment except in accordance with  
8       section 303.

9       **PART C—SPECIAL DEFINITIONS FOR SUBTITLE C**

10      **SEC. 261. DEFINITIONS.**

11      Notwithstanding section 305, for purposes of this  
12      subtitle—

13           (1) the term “State educational agency” has  
14       the meaning provided under section 1471(23) of the  
15       Elementary and Secondary Education Act of 1965;

16           (2) the term “local educational agency” has the  
17       meaning provided under section 1471(12) of the El-  
18       ementary and Secondary Education Act of 1965;

19           (3) the term “higher education building author-  
20       ity” has the meaning provided under 734(b) of the  
21       Higher Education Act of 1965;

22           (4) the term “Indian tribal school” means any  
23       school operated by an Indian tribe under the Indian  
24       Self-Determination and Education Assistance Act  
25       (Public Law 93–638); and

1 (5) the term “institution of higher education”  
2 has the meaning provided under section 1201(a) of  
3 the Higher Education Act of 1965.

4 **PART D—AUTHORIZATION OF APPROPRIATIONS.**

5 **SEC. 271. AUTHORIZATION OF APPROPRIATIONS.**

6 (a) IN GENERAL.—In order to provide employment  
7 opportunities for unemployed individuals, under this title  
8 there is authorized to be appropriated \$45,000,000,000  
9 for each of the fiscal year 1996, 1997, 1998, 1999, and  
10 2000.

11 (b) DIVISION BETWEEN SUBTITLES.—Of the amount  
12 to be appropriated pursuant to subsection (a) for each fis-  
13 cal year—

14 (1) 80 percent shall be available for purposes of  
15 subtitle B;

16 (2) 10 percent shall be available for purposes of  
17 part A of subtitle C; and

18 (3) 10 percent shall be available for purposes of  
19 part B of subtitle C.

20 **TITLE III—GENERAL PROVISIONS**

21 **SEC. 301. GENERAL REQUIREMENTS.**

22 (a) DISCRIMINATION PROHIBITED.—

23 (1) EXCLUSION PROHIBITED.—No person shall  
24 be excluded from participation in, denied the bene-  
25 fits of, subjected to discrimination under, or denied

1 employment in the administration of or in connec-  
2 tion with any program under this Act because of  
3 race, color, religion, sex, national origin, age, handi-  
4 cap, or political affiliation or belief.

5 (2) SECTARIAN PURPOSES PROHIBITED.—Par-  
6 ticipants under this Act shall not be employed on the  
7 construction, operation, or maintenance of so much  
8 of any facility as is used or to be used for sectarian  
9 purposes of as a place of religious worship.

10 (3) STATUS AS PARTICIPANTS.—With respect to  
11 terms and conditions affecting, or rights provided to,  
12 individuals who are participants in activities sup-  
13 ported by funds provided under this Act, such indi-  
14 viduals shall not be discriminated against solely be-  
15 cause of their status as participants under this Act.

16 (b) USE OF FUNDS SUPPLEMENTARY ACTIVITIES.—  
17 Funds provided under this Act shall only be used for ac-  
18 tivities which are in addition to those which would other-  
19 wise be available in the area in the absence of such funds.

20 (c) SUBSTITUTION FOR GOVERNMENT PROGRAMS  
21 PROHIBITED.—Except as provided in title I, no funds  
22 made available under this Act for subsidized employment  
23 may be provided to a private organization, institution, or  
24 contractor to conduct any activities customarily performed

1 by employees of a State, a political subdivision, or a local  
2 educational agency in the area served by the program.

3 (d) SERVICE TO RESIDENTS.—Only individuals resid-  
4 ing in the area of an eligible jurisdiction under title II  
5 may participate in non-emergency activities funded under  
6 such title, except that a recipient may permit participation  
7 by homeless individuals who cannot prove residence within  
8 the eligible jurisdiction.

9 (e) HIRING OF VOLUNTARILY TERMINATED WORK-  
10 ERS PROHIBITED.—No individual shall be eligible to be  
11 employed in a position subsidized under this Act if such  
12 individual has, within the preceding six months, volun-  
13 tarily terminated, without good cause, his or her last pre-  
14 vious full-time employment at a wage rate equal to or ex-  
15 ceeding the Federal minimum wage as prescribed under  
16 section 6(a)(1) of the Fair Labor Standards Act of 1938,  
17 unless such individual has moved to follow a spouse.

18 (f) POLITICAL ACTIVITIES PROHIBITED.—Financial  
19 assistance under this shall not be provided for any pro-  
20 gram which involves political activities.

21 (g) WAGE RATES.—

22 (1) MINIMUM OR PREVAILING HOURLY RATE  
23 REQUIRED.—An individual in employment subsidized  
24 under this Act shall be paid wages which shall not  
25 be less than the highest of—

1 (A) the minimum wage under section  
2 6(a)(1) of the Fair Labor Standard Act of  
3 1938;

4 (B) the minimum wage under appropriate  
5 State or local minimum wage law; or

6 (C) the prevailing rate of pay for individ-  
7 uals employed in similar occupations by the  
8 same employer.

9 (2) MAXIMUM AVERAGE RATE.—The average  
10 weekly portion of wages which may be paid to par-  
11 ticipants from funds made available under this Act  
12 for any fiscal year shall not exceed the amount de-  
13 termined and published annually by the Secretary  
14 before the beginning of such fiscal year. Such  
15 amount shall be equal to—

16 (A) the national average weekly earnings  
17 of production or nonsupervisory workers in pri-  
18 vate, non-farm payrolls (as determined by the  
19 Bureau of Labor Statistics for the most recent  
20 12 months preceding such fiscal year for which  
21 such determination is available);

22 (B) multiple by 75 percent; and

23 (C) rounded up to the nearest \$10.

24 (3) SUPPLEMENTATION PERMITTED.—Partici-  
25 pants employed under this Act may have their wages



1       supplemented by the payment of additional wages  
2       for such employment from sources other than this  
3       Act.

4           (4) TIME OFF.—Participants employed under  
5       this Act shall be allowed sufficient time off from  
6       work activities to participate effectively in job search  
7       activities.

8           (5) PART-TIME/FLEX-TIME.—Funds under this  
9       Act may be used to employ individuals in part-time,  
10      flexible-time, and work-sharing employment cus-  
11      tomarily offered by the employer, if such individuals  
12      receive benefits customarily provided with respect to  
13      such employment by the same employer.

14          (6) WORK RECORDS.—Programs under this Act  
15      shall maintain an individual work record for each  
16      participant, to be provided to each participant at the  
17      end of his or her participation, which shall contain—

18           (A) a documentary history of the experi-  
19           ence and skills acquired by such participant;  
20           and

21           (B) a list of the major work tasks com-  
22           pleted by each participant.

23          (h) EXPENDITURE SCHEDULE.—Any funds appro-  
24      priated to carry out this Act which are allotted for any  
25      fiscal year shall be available for expenditure by the recipi-

ent during a period of one year from the date of payment to the recipient. No part of any allotment shall be revoked or canceled as long as the funds so allotted are expended by the recipient within such one-year period. if any such funds are not so expended, the Secretary shall reallocate an amount equal to such unexpended funds among other eligible recipients in accordance with this Act.

(i) PROGRAM ABUSE REGULATIONS.—Regulations promulgated by the Secretary under section 123(g) of the Comprehensive Employment and Training Act as in effect on April 1, 1981, shall apply to funds provided under this Act for the purpose of assuring against program abuses, including, but not limited to, nepotism, conflicts-of-interests, the charging of fees in connection with participation in the program, excessive or unreasonable legal fees, the improper commingling of funds under this Act with funds received from other sources, the failure to keep and maintain sufficient, auditable, or otherwise adequate records, kickbacks, political patronage, violations of applicable child labor laws, the use of funds for lobbying local, State, or Federal legislators, and the use of funds for activities which are not directly related to the proper operation of the program.

**SEC. 302. LABOR STANDARDS.**

(a) CONDITIONS AND BENEFITS.—

1           (1) WORKING CONDITIONS.—Conditions of em-  
2           ployment and training shall be appropriate and rea-  
3           sonable in light of such factors as the type of work,  
4           geographical region, and proficiency of the partici-  
5           pant.

6           (2) HEALTH, SAFETY, AND DISABILITY REGU-  
7           LATION.—The regulations (relating to health and  
8           safety, and worker's compensation) implementing  
9           paragraphs (2) and (3) of section 143(a) of the Job  
10          Training Partnership Act (29 U.S.C 1553(a)(2) and  
11          (3)) issued on March 15, 1993, shall apply to par-  
12          ticipants under this Act.

13          (3) COMPARABLE BENEFITS AND CONDI-  
14          TIONS.—All individuals while employed in subsidized  
15          jobs under this Act shall be provided benefits and  
16          working conditions at the same level and to the same  
17          extent as other employees doing the same type of  
18          work.

19          (4) RETIREMENT CONTRIBUTIONS PROHIB-  
20          ITED.—No funds available under this Act may be  
21          used for contributions on behalf of any participant  
22          to retirement systems or plans. Nothing in this sub-  
23          section shall relieve either a participant or a pro-  
24          gram from the requirements of the Social Security  
25          Act.

1 (b) PROTECTION OF EXISTING WORKERS.—

2 (1) DISPLACEMENT PROHIBITED.—No cur-  
3 rently employed worker shall be displaced by any  
4 participant (including partial displacement such as a  
5 reduction in the hours of nonovertime work, wages,  
6 or employment benefits).

7 (2) IMPAIRMENT OF CONTRACTS AND AGREE-  
8 MENTS PROHIBITED.—No program shall impair ex-  
9 isting contracts for services or collective bargaining  
10 agreements, except that no program under this Act  
11 which would be inconsistent with the terms of a col-  
12 lective bargaining agreement shall be undertaken  
13 without the written concurrence of the labor organi-  
14 zation and employer concerned.

15 (3) FILLING OF LAID-OFF-POSITIONS PROHIB-  
16 ITED.—(A) No participant whose wages are sub-  
17 sidized under this Act shall be employed or job open-  
18 ing filled when any other individual is on layoff from  
19 the same or any substantially equivalent job with the  
20 project contractor or recipient of funds under this  
21 Act.

22 (B) No participant whose wages are subsidized  
23 under this Act shall be employed or a job opening  
24 filled when, after the enactment of this Act, the em-  
25 ployer terminates the employment of any regular

1 unsubsidized employee in the same or any substan-  
2 tially equivalent job or otherwise reduces the number  
3 of regular unsubsidized employees in such jobs.

4 (4) PROMOTIONAL INFRINGEMENT PROHIB-  
5 ITED.—No jobs shall be created in a promotional  
6 line that will infringe in any way upon the pro-  
7 motional opportunities of currently employed individ-  
8 uals.

9 (c) COMPLIANCE REPORT.—

10 (1) SUBMISSION TO LABOR ORGANIZATIONS.—  
11 Each quarterly report submitted pursuant to sec-  
12 tions 212(c), 231(e), 243(c) or 253(c) shall be trans-  
13 mitted by the recipient to any labor organization  
14 representing government or private employees who  
15 are engaged in similar work to that performed by  
16 employees whose wages are subsidized under this  
17 Act.

18 (2) CONTENTS OF REPORTS.—Each quarterly  
19 report submitted pursuant to section 212(c), 231(e),  
20 243(c) or 253(c) which is subject to the require-  
21 ments of paragraph (3) shall, with respect to each  
22 government department in which subsidized employ-  
23 ment is provided under this Act, set forth—

24 (A) the number of all regular employees of  
25 such department—

1 (i) during the quarter to which such  
2 report applies; and

3 (ii) during the quarter preceding the  
4 enactment of this Act; and

5 (B) the number of employees subsidized  
6 under this Act in such department during each  
7 quarter.

8 (3) ANALYSIS OF JOB REDUCTIONS RE-  
9 QUIRED.—If, for two succeeding calendar quarters,  
10 there have been an average decline of 5 percent or  
11 more in the number of such unsubsidized employees  
12 in any such department as compared to such num-  
13 ber for the quarter described in paragraph 2(A)(ii),  
14 such report shall include a statement identifying the  
15 jobs which have been reduced and setting forth any  
16 reasons that such reduction does not result from a  
17 failure to comply with subsection (b) of this section.

18 (4) REVIEW.—Any such report which is re-  
19 quired to contain such a statement shall be subject  
20 to review in accordance with subsection (d).

21 (d) COMPLAINT PROCEDURE.—

22 (1) SUBMISSION OF COMPLAINTS.—Whenever  
23 any employee, or labor organization representing em-  
24 ployees of a government agency employing sub-  
25 sidized employees under this Act submits to the Sec-

1       retary a complaint alleging that section 301 or sub-  
2       section (a) or (b) of this section has been violated,  
3       a copy of such complaint shall be transmitted at the  
4       same time to such government agency to review such  
5       complaint and to submit a reply to the Secretary  
6       within 15 days after receiving a copy of such com-  
7       plaint.

8           (2) INVESTIGATION OF COMPLAINT.—An offi-  
9       cial, who shall be designated by the Secretary, shall  
10      review any report required to include a statement  
11      specified in subsection (c)(3), or any complaint sub-  
12      mitted in accordance with paragraph (1), to ascer-  
13      tain the accuracy of the information set forth or al-  
14      leged and to determine whether there is substantial  
15      evidence that the affected activities fail to comply  
16      with section 301 or subsection (a) or (b) of this sec-  
17      tion.

18          (3) RECOMMENDATIONS.—The official so des-  
19      ignated shall, within 45 days of the submission of  
20      such report or complaint, submit recommendations  
21      to the Inspector General of the Department of  
22      Labor as to whether the report or complaint war-  
23      rants investigation by the Office of the Inspector  
24      General. After reviewing such recommendations, the  
25      Inspector General shall undertake any investigations

1 (including an audit, if appropriate) deemed to be so  
2 warranted.

3 (4) DETERMINATIONS.—A determination of  
4 whether a violation of subsection (b) of this section  
5 has occurred shall be made after considering legiti-  
6 mate basis for layoffs or terminations of employees  
7 not subsidized under this Act within the same de-  
8 partment or budget function, such as a shortfall of  
9 revenues compared with expenditures despite main-  
10 tenance of local tax effort, or the requirement of  
11 governmental reorganizations or productivity im-  
12 provements affecting work not performed by such  
13 subsidized employees.

14 (5) REVIEW BY SECRETARY.—Not later than 90  
15 days after the report or complaint described in para-  
16 graph (2) is submitted, the Inspector General's find-  
17 ings as to whether a failure to comply with section  
18 301 and subsections (a) and (b) of this section has  
19 occurred, shall be transmitted to the Secretary. The  
20 Secretary shall, within 30 days after receiving the  
21 Inspector General's findings, issue a determination  
22 as to whether a violation of section 301 or sub-  
23 sections (a) or (b) of this section has occurred,  
24 which shall constitute the final determination of the



1 Secretary for purposes of chapters 5 and 7 of title  
2 5, United States Code.

3 (e) LABOR ORGANIZATION.—

4 (1) USE FOR ORGANIZING OR DETERRING  
5 UNIONS PROHIBITED.—Each recipient of funds  
6 under this Act shall provide to the Secretary assur-  
7 ances that none of such funds will be used to assist,  
8 promote, or deter union organizing.

9 (2) CONSULTATION REQUIRED.—Where a labor  
10 organization represents a substantial number of em-  
11 ployees who are engaged in similar work or training  
12 in the same area as that proposed to be funded  
13 under this Act, an opportunity shall be provided for  
14 such organization to submit comments with respect  
15 to such proposal.

16 (f) DAVIS-BACON REQUIREMENTS.—

17 (1) PREVAILING WAGES REQUIRED.—All labors  
18 and mechanics employed by contractors or sub-  
19 contractors in any construction, alteration, or repair,  
20 including painting and decorating, of projects, build-  
21 ings, and works which are federally assisted under  
22 this Act, shall be paid at rates not less than those  
23 prevailing on similar construction in the locality as  
24 determined by the Secretary in accordance with the  
25 Act of March 3, 1931 (commonly know as the

1 Davis-Bacon Act), as amended (40 U.S.C. 276a–  
2 276a–5). The Secretary shall have with respect to  
3 such labor standards, the authority and functions  
4 set forth in Reorganization Plan Numbered 14 of  
5 1950 (15 FR 3176; 64 Stat. 1267) and section 2 of  
6 the Act of June 1, 1934, as amended (48 Stat. 948,  
7 as amended; 40 U.S.C. 276(c)).

8 (2) FUNDING REQUIRED.—Such rates are not  
9 required to be paid to participants under this Act  
10 unless they are employed in connection with projects  
11 funded by this Act in whole or in part, exclusive of  
12 wages and benefits, or projects covered by any other  
13 statute requiring the payment of such Davis-Bacon  
14 Act wage rates.

15 (g) DEFINITIONS.—For purposes of this section—

16 (1) information concerning numbers of employ-  
17 ees shall be reported in a manner consistent with the  
18 reporting of information including the definitions of  
19 terms) requested from governments by the Bureau  
20 of the Census in the Survey of Government Employ-  
21 ment for the 1982 Census of Governments, as au-  
22 thorized in accordance with section 161 of title 13,  
23 United States Code.

1           (2) the term “government” means a State, a  
2           local unit of general purpose governments, a public  
3           agency, or a local educational agency; and

4           (3) the term “regular unsubsidized employee”  
5           means any employee whose wages are paid in whole  
6           or in part from non-Federal funds, but does not in-  
7           clude any employee whose wages are paid in whole  
8           or in part with funds made available under this Act.

9   **SEC. 303. FISCAL CONTROLS; SANCTIONS.**

10          (a) GAO REVIEW.—

11               (1) EVALUATION REQUIRED.—The Comptroller  
12           General of the United States shall, on a selective  
13           basis, evaluate the expenditures by the recipients  
14           under this Act in order to assure that expenditures  
15           are consistent with the provisions of this Act and to  
16           determine the effectiveness of each recipient in ac-  
17           complishing the purposes of this Act. The Comptrol-  
18           ler General shall conduct the evaluations whenever  
19           necessary and shall periodically (at least annually)  
20           report to the Congress on the findings of such eval-  
21           uations.

22               (2) IG RESPONSIBILITIES NOT AFFECTED.—  
23           Nothing in this Act shall be deemed to relieve the  
24           Inspector General of the Department of Labor or  
25           the Inspector General of the Department of Edu-

1 cation of their responsibilities under the Inspector  
2 General Act.

3 (3) ACCESS TO RECORDS.—For the purpose of  
4 evaluating and reviewing programs established or  
5 provided for by this Act, the Comptroller General  
6 shall have access to and the right to copy any books,  
7 accounts, records, correspondence, or other docu-  
8 ments pertinent to such programs that are in the  
9 possession, custody, or control of any recipient of  
10 funds under this Act, or any contractor or sub-  
11 contractor of such recipients.

12 (b) REPAYMENT REQUIRED.—Every recipient shall  
13 repay to the United States amounts found not to have  
14 been properly expended in accordance with this Act. The  
15 Secretary may offset such amounts against any other  
16 amount in which the recipient is or may be entitled under  
17 this Act, unless the Secretary determines that such recipi-  
18 ent should be held liable pursuant to subsection (c). No  
19 such action shall be taken except after notice and oppor-  
20 tunity for a hearing having been given to the recipient.

21 (c) PROCEDURE FOR REPAYMENT.—

22 (1) STANDARD FOR REPAYMENT.—Each recipi-  
23 ent shall be liable to repay such amounts, from  
24 funds other than funds received under this Act,  
25 upon a determination that the misexpenditure of

1 funds was due to willful disregard of the require-  
2 ments of this Act, gross negligence, or failure to ob-  
3 serve accepted standards of administration. No such  
4 finding shall be made except after notice and oppor-  
5 tunity for a fair hearing.

6 (2) DETERMINATION REQUIRED.—In determin-  
7 ing whether to impose any sanction authorized by  
8 this section against a recipient for violations by a  
9 subcontractor of such recipient under this Act, the  
10 Secretary shall first determine whether such recipi-  
11 ent has adequately demonstrated that it has—

12 (A) established and adhered to an appro-  
13 priate system for the award and monitoring of  
14 contracts with subcontractors which contains  
15 acceptable standards for ensuring accountabil-  
16 ity;

17 (B) entered into written contracts with  
18 such subcontractors which establish clear goals  
19 and obligations in unambiguous terms;

20 (C) acted with due diligence to monitor the  
21 implementation of the contract, including the  
22 carrying out of appropriate monitoring activities  
23 (including audits) at reasonable intervals; and

24 (D) taken prompt and appropriate correc-  
25 tive action upon becoming aware of any evi-

1           dence of a violation of this Act by such sub-  
2           contractor.

3           (3) WAIVER PERMITTED.—If the Secretary de-  
4           termines that the recipient has demonstrated sub-  
5           stantial compliance with the requirements of para-  
6           graph (2), the Secretary may waive the imposition of  
7           sanctions authorized by this section upon such recip-  
8           ient. The Secretary is authorized to impose any  
9           sanction consistent with the provisions of this Act  
10          and of any applicable Federal or State law directly  
11          against any subcontractor for violation of this Act.

12          (d) EMERGENCY ACTIONS.—In emergency situations,  
13          if the Secretary determines it is necessary to protect the  
14          integrity of the funds or ensure the proper operation of  
15          the program, the Secretary may immediately terminate or  
16          suspend financial assistance, in whole or in part, if the  
17          recipient is given prompt notification and the opportunity  
18          for a subsequent hearing within 30 days after such termi-  
19          nation or suspension. The Secretary shall not delegate any  
20          of the functions or authority specified in this subsection,  
21          other than to an officer whose appointment was required  
22          to be made by the President of the United States and with  
23          the advice and consent of the United States Senate.

24          (e) DISCRIMINATION REMEDIES.—If the Secretary  
25          determines that any recipient of funds under this Act has

1 discharged or in any manner discriminated against a par-  
2 ticipant or against any individual in connection with the  
3 administration of the program involved, or against any in-  
4 dividual because such individual has filed any complaint  
5 or instituted or caused to be instituted any proceeding  
6 under or related to this Act, or has testified or is about  
7 to testify in any such proceeding or investigation under  
8 or related to this Act, or otherwise unlawfully denied to  
9 any individual a benefit which that individual is entitled  
10 under the provisions of this Act, the Secretary shall, with-  
11 in thirty days, take such action or order such corrective  
12 measures, as necessary, with respect to the recipient or  
13 the aggrieved individual, or both.

14 (f) ADDITIONAL REMEDIES.—The remedies under  
15 this section shall not be construed to be exclusive rem-  
16 edies.

17 (g) RECORD KEEPING.—Recipients shall maintain  
18 records that are sufficient to permit the preparation of  
19 reports required by this Act and to permit the tracing of  
20 funds to a level of expenditure adequate to insure that  
21 the funds have not been spent unlawfully.

22 (h) INVESTIGATIONS.—

23 (1) CONDUCT AUTHORIZED.—In order to en-  
24 sure compliance with the provisions of this Act, the  
25 Comptroller General of the United States may con-

1       duct investigations of the use of funds received  
2       under this Act by any recipient.

3           (2) USE OF EXISTING RECORDS.—In conduct-  
4       ing any investigation under this Act, the Secretary  
5       or the Comptroller General of the United States may  
6       not request the compilation of any new information  
7       not readily available to such recipient.

8   **SEC. 304. JUDICIAL REVIEW.**

9       (a) REVIEW PERMITTED.—

10           (1) APPELLATE REVIEW.—With respect to any  
11       corrective action or sanction imposed under section  
12       303 by the Secretary, any party to a proceeding  
13       which resulted in such action or sanction may obtain  
14       review of such action or sanction in the United  
15       States Court of Appeals having jurisdiction over the  
16       applicant or recipient of funds, by filing a review pe-  
17       tition with the clerk of such Court within 30 days  
18       of the issuance of a final order.

19           (2) FILING OF RECORD.—The clerk of the court  
20       shall transmit a copy of the review petition to the  
21       Secretary who shall file the record upon which the  
22       action or sanction was entered as provided in section  
23       2112 of title 28, United States Code. Review peti-  
24       tions, unless ordered by the court, shall not stay the  
25       Secretary's action or sanction. Petitions under this



1 section shall be heard expeditiously, if possible with-  
2 in 10 days of the filing of a reply brief by the Sec-  
3 retary.

4 (b) JURISDICTION.—The court shall have jurisdiction  
5 to make and enter a decree affirming, modifying, or set-  
6 ting aside the action or sanction of the Secretary in whole  
7 or in part. The court’s judgment shall be final, subject  
8 to certiorari review by the United States Supreme Court,  
9 as provided in section 1254(1) of title 28, United States  
10 Code.

11 **SEC. 305. DEFINITIONS.**

12 (a) DEFINITIONS.—For the purposes of this Act—

13 (1) the term “economically disadvantaged”  
14 means an individual who—

15 (A) receives, or is a member of a family  
16 which receives, cash welfare payments under a  
17 Federal, State or local welfare program;

18 (B) has, or is a member of a family which  
19 has, received a total family income during the  
20 6-month period prior to certification (exclusive  
21 of unemployment compensation, child support  
22 payments, and welfare payments) which, in re-  
23 lation to family size, was not in excess of the  
24 higher of—

1 (i) the poverty level determined in ac-  
2 cordance with criteria established by the  
3 Director of the Office of Management and  
4 Budget; or

5 (ii) 70 percent of the lower living  
6 standard income level;

7 (C) receives, or is a member of a family  
8 which receives, food stamps pursuant to the  
9 Food Stamp Act of 1977;

10 (D) is a foster child on behalf of whom  
11 State or local government payments are made;  
12 or

13 (E) is a handicapped individual whose own  
14 income meets the requirements of clause (A) or  
15 (B), but who is a member of a family or house-  
16 hold whose income does not meet such require-  
17 ments;

18 (2) the term “institution of higher education”  
19 has the meaning provided under section 1201(a) of  
20 the Higher Education Act of 1965;

21 (3) the term “local educational agency” has the  
22 meaning provided in section 521(22) of the Carl D.  
23 Perkins Vocational Education Act;

1           (4) the term “public library” has the meaning  
2           provided under section 3 of the Library Services and  
3           Construction Act;

4           (5) the term “recipient” means any eligible ad-  
5           ministrative entity or State or local educational  
6           agency or government entity receiving funds under  
7           an allotment under part A of title II, and any State  
8           higher education building agency or institution of  
9           higher education receiving funds under an allotment  
10          under part B of such title;

11          (6) except as specifically provided elsewhere in  
12          this Act, the term “Secretary” means the Secretary  
13          of Labor, except that—

14                (A) for purposes of subtitle C of title II,  
15                such term means the Secretary of Education;  
16                and

17                (B) with respect to sections 302(h), 304,  
18                and 305, such term means either the Secretary  
19                of Labor or the Secretary of Education, which-  
20                ever is appropriate;

21          (7) the term “State” means any of the 50  
22          States, the District of Columbia, the Commonwealth  
23          of the Northern Mariana Islands, the Common-  
24          wealth of Puerto Rico, American Samoa, Guam, the  
25          Virgin Islands of the United States, the Federated

1 States of Micronesia, the Republic of the Marshall  
2 Islands, and Palau;

3 (8) the term “unemployed individuals” means  
4 individuals aged 16 or older who are without jobs  
5 and who want or are available for work, as deter-  
6 mined in accordance with criteria used by the Bu-  
7 reau of Labor Statistics of the Department of Labor  
8 in defining individuals as unemployed, but such cri-  
9 teria shall not be applied differently on account of  
10 an individual’s previous employment; and

11 (9) the term “unit of local government” means  
12 any city, town, township, parish, or (except in Con-  
13 necticut, Massachusetts, Rhode Island and Vermont)  
14 county which is a general purpose political subdivi-  
15 sion of a State that has the power to levy taxes and  
16 expend funds, as well as general corporate and police  
17 powers.

18 (b) USE OF DATA.—In making determinations for  
19 purposes of this Act with respect to population, civilian  
20 labor force, and unemployment, the Secretary shall use the  
21 most satisfactory current data available on a seasonally  
22 adjusted basis.

23 (c) COMPUTATIONS.—For the purposes of computa-  
24 tions of the number of unemployed individuals in a State,  
25 county, or eligible administrative entity, the Secretary

1 shall determine the average number of individuals who  
2 were unemployed during the most recent 12 months pre-  
3 ceding the determination for which satisfactory data is  
4 available.

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